## National Intercollegiate Soccer Officials Association 다 <br> A Comparative Study Of Rules and Laws



INTERSCHOLASTIC (HIGH SCHOOL) EDITION
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Based Upon:

- NCAA Soccer Rules and Interpretations - 2014-2015
- National Federation Soccer Rules Book - 2015-2016
- [USSF] FIFA Laws of the Game - 2014/2015

And Other Authorized Supplemental Materials

# National Intercollegiate Soccer Officials Association A Comparative Study Of Rules and Laws 

Many High School officials officiate soccer matches using Rules and Laws of soccer organizations and rule-making bodies other than the NFHS. As is to be expected, officials on occasion have some confusion regarding a specific rule or interpretation. For these reasons a study guide is needed for the officials to have easy references to the differences between NFHS, NCAA and FIFA Laws and Rules. Over the past twenty-five years the more significant rules have been brought generally into conformity by the three groups. Nevertheless, there are distinct differences in language and interpretation that still exist and each group has adopted specific rules that are believed to be more appropriate for their players and their ages.

This guide is not an all-inclusive listing of each difference between the sets of Rules and Laws, but rather only lists the more important differences where such differences exist. Many technical and administrative rules such as player eligibility and accumulated cautions do not generally and directly concern the referee but rather the match administrators and have therefore been omitted from this study.

The guide has been designed by the author for easy reference and many officials have carried this guide in their kit or in their cars for quick review prior to a match. It is also useful as a teaching aid for High School entry level and in-service clinics. Changes for the current year are shown in italics for easy reference.

The comparisons are in tabular form following the particular topic and are in order of the specific Laws or Rules to which they are relevant except for the listing on page 3 which compares general Topics not referred to in specific Rules or Laws and several miscellaneous topics which are referred to on page 15.

It should be noted that the three sets of Rules and Laws are constantly changing and the different bodies publish their changes at different times of the year. Generally the FIFA Laws are published in May and take effect the following July. The NCAA Rules are enacted early in the year, but are not normally published until early or mid summer. NFHS rule changes are enacted by their Rules Committee in January of each year and are distributed in late spring or early summer. The NCAA Rule Book is published every other year and will next be published in 2016. Accordingly, this guide is current only up to the date of its publication and includes all rules changes for the year as presently known by the author. If any errors are noted, it would be appreciated if they are brought to attention of Don Dennison at donsar@comcast.net

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NOTE: Modifications for the 2015 season are shown in italics.

| TOPIC <br> AROIIT THE | $\frac{\text { NFHS }}{\sqrt[3]{\sqrt{45}}}$ | NCAA-NISOA | $\begin{gathered} \text { FIFA - USSF } \\ \text { FIFA } \end{gathered}$ |
| :---: | :---: | :---: | :---: |
| Terminology - <br> (It is important to use the proper terminology, especially in writing game reports if required) | RulesDisqualification Drop Ball <br> Game <br> Overtime <br> Penalty <br>  Coaching and Team Area <br> Terminated Game  <br> $4{ }^{\text {th }}$ Official  <br>  Obstruction | $\begin{array}{lrr}\text { Rules } & \left.\begin{array}{rl}\text { Ejection } & \text { Drop Ball } \\ \text { Game } & \begin{array}{r}\text { Overtime } \\ \text { Penalty }\end{array} \\ & \\ & \end{array}\right)\end{array}$ <br> Coaching and Team Area Terminated Game Alternate Official (AO) Obstruction | LawsSend Off <br> Match <br> Dropped Ball <br> Extra Time <br> Sanction <br> Technical Area <br> Abandoned Match <br> $4{ }^{4 \text { h }}$ Official <br> Impedes progress of Opponent |
| Where the Rules or Laws are Employed | Most public high and intermediate schools and some private schools | NCAA, NAIA, NJCAA, NIRSA and NCCAA | International matches, professional leagues, most club and semi-pro matches, and some private schools |
| Interpretations | Play rulings in the Rules book are interpretations approved by the NFHS <br> Soccer Rules Committee. Member state associations of the NFHS independently make decisions regarding compliance with or modification of the playing rules for the student athletes in their respective states. The Rules describe 3 possible systems of mechanics that may be used; the Dual Officiating System, the Diagonal System and the Double-Dual System | Approved Rulings (A,R.) appearing in the Rule book are official decisions of the NCAA. The Secretary Rules Editor can be contacted for interpretations. Generally it is preferable to first go through the local chapter clinician. The NCAA Rules Book does NOT contain the description of standardized procedures for the allowed System of Mechanics. NISOA describes the Diagonal System of Control (DSC) for its members in other publications. | Decisions of the Int'l F.A. Board are official interpretations. Additional Interpretations in the U.S. can be obtained initially through the State Director of Instruction (SDI). The USSF Advice to Referees and Questions and Answers on the Laws of the Game are also official sources in the U.S. The diagonal system of control (DSC) is described in other FIFA and USSF publications. |

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|  | NFHS | NCAA-NISOA | FIFA - USSF |
| :---: | :---: | :---: | :---: |
| 11 Yd . Encroachment | Optional |  | Optional LAW |
| Hash Mark | Opiona | match begins, if not game shall begin and report filed | Opional |
| Penalty Kick Mark | 2 foot line or 9" diameter spot | Same as NFHS | Penalty mark (no fixed size) |
| Goal Nets | Mandatory | Same as NFHS | Not mandatory (may be used) |
| Coaching and Team Area | 20 yds. long and 10 ' from touchline Caution to coach who leaves this area R1, Sec. 5. Should be on same side of field - if not, benches should be diagonally opposed from each other | Same size as NFHS. Caution to coach who leaves the area after a first verbal warning and IFK where ball was if game stopped. Ejection for $3^{\text {rd }}$ offence. R 1, Sec. 12. Coach may use electronic tablet or white board. | Not specified in the Laws, but mentioned in the Additional Instructions for Referees, ARs and $4^{\text {th }}$ Officials (Pg.61) |
| Padded Goal Posts | A white commercially made pad at least $72^{\prime \prime}$ in height and a max. of $1^{\prime \prime}$ thick may be placed on the vertical posts | Not Sanctioned | Not Sanctioned |
| Goal Post Placement | Rear of each goal post shall be on the outer edge of the goal line. R 1, Sec. 4, Art. 1 | Goal lines must be the same width as the goal posts and crossbars | Same as NCAA |
| Field Conditions for play to start and continue | Prior to start of game, host institution representative determines; thereafter determination is made by the referee | Determination is made by the referee | Same as NCAA |

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| Games played indoors <br> Turf Fields | No provision <br> No restriction | Match may be played indoors if field is proper size <br> No restriction | No provision <br> Permitted - must be green in color |
| :---: | :---: | :---: | :---: |
| THE BALL <br> Number of Balls | RULE 2 <br> 3 or more of similar quality. Must have NFHS logo displayed, supplied by home team or referee can select from visitor if unavailable. At least 2 ball holders. | RULE 2 <br> Five or more identical. and recommended that at least 4 ball persons at least 10 yrs. old. Use manufacturers suggested pressure. Recommended to wear colored vests | LAW 2 <br> 1 required, others may be used if available. For major international matches - FIFA marking required USSF - up to 6 suggested |
| TOPIC <br> PLAYERS AND <br> SUBSTITUTES <br> Team Roster <br> Substitutions <br> When? | NFHS <br> RULE 3 <br> REQUIRED to be presented to referee 5 mins. before game time. Names may be added to roster after the start of play May be given by coach or player. Player numbers required on roster Either team: Unlimited at end of period; goal; goal kick (players must have already reported to scorer) caution (player must go out), injury; If referee stops clock, player must go out incl. GK, disqualification (but not for disqualified player), blood on player or uniform or sign of concussion-all unlimited in number Unlimited number of subs from bench on goal, end of period, injured player removed from field. player must be removed until cleared by health care professional. Bench player is carded when subs have already reported. On goal kick or injury, sub must wait until beckoned. All subs must be beckoned by referee, except at start of a period <br> Team in possession: Throw-in or corner kick (if sub, other team may also | NCAA-NISOA <br> RULE 3 <br> REQUIRED to be presented to referee, scorekeeper and other coach 15 mins. prior to game time. Copy given to referee should not show total cautions and ejections. Forfeit if roster not provided <br> Either team: End of period; goal; goal kick; player instructed to leave for equipment change (other team may sub equal number); injury or caution (only players involved - other team may sub like number) Bleeding injury, blood on uniform or signs of concussion player must be subbed but can return at any stoppage with medical approval. Not charged with reentry <br> Team in possession: throw-in or corner kick (if sub, other team may also sub. Players must have reported to scorer prior to time ball went | FIFA - USSF <br> LAW 3 <br> Names of subs given to referee prior to match. No other roster requirement. No more than 6 subs in National A Team matches <br> At any stoppage with permission of referee. (many local leagues have set times for subs). |

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|  | sub).Players must have reported to <br> scorer prior to the time ball went out of <br> play). | out of play); Goal keeper ejected: (team plays <br> short but may put in a goal keeper - no sub <br> allowed for other team |  |
| :--- | :--- | :--- | :--- |
| When substitute <br> becomes a player of <br> record | When beckoned onto the field by the <br> referee | When beckoned on by the referee during the <br> first 85 mins of game. During last 5 mins., <br> when referee signals the clock to stop if <br> leading team substitutes | When substitute actually enters the <br> field (must be at the halfway line) |
| Withdrawing a <br> reported sub | Once beckoned onto field by referee, <br> player must enter | Player not required to enter, but is charged <br> with one reentry | No similar rule |

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| TOPIC | NFHS | NCAA-NISOA | FIFA - USSF |
| :---: | :---: | :---: | :---: |
| Restrictions on substitutions | A player substituted for may reenter an unlimited number of times. | During first half and in each overtime period-no reentry. One reentry in second half. (R3 Sec. 5). GK is allowed one reentry each period and each OT. Injured player may re-enter without being charged if card is issued to player causing the injury. | Player replaced may not return to the match. (This Law differs in many local competitions and youth matches) |
| Changing Goal Keeper with field player | Whenever clock is stopped or at a substitution time after notifying referee. Verbal Warning to both players for a violation. | During any stoppage after notifying referee.. Verbal warning to the players at next stoppage. No sub from bench for GK during penalty kick. | During any stoppage after notifying referee.. Caution both players for violation when ball is out of play |
| Minimum No. of Players | 7 to start and play - forfeit if less | 7 to start and play | Same as NCAA |
| PLAYERS' EQUIPMENT | RULE 4 | RULE 4 | LAW 4 |
| Casts ,Facemasks and ankle braces Monitoring devices and headscarves | Hard casts or splints must be padded with closed cell foam at least $1 / 2$ inch thick Facemask may be worn by player with facial injury. It must be molded to the face; player must have a medical release at the game site signed by a physician for use of a face mask. Ankle braces of metal must be inside stockings -non-metal may be worn outside | Casts permitted if covered and not considered dangerous by referee. Facemasks are permitted if not considered dangerous by referee. Monitoring devices permitted and may be used during match | Referee's discretion - check for safety and require padding if cast is hard or dangerous. Soft facemask permitted if approved by referee. Headscarves for women permitted |
| Uniform numbers | 6 " number on back of jersey including GK and 4" number on front of jersey or shorts | 8" number on back of jersey and 4" number on front of jersey, including Goal Keeper | Nothing specified in the Laws |

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| IOPIC <br> Half-time and Overtime (OT) Intervals <br> Clock Stops | assoc. determines if game is to be rescheduled from the beginning or from the point of suspension <br> NFHS <br> 10 mins. for half time unless otherwise agreed by the coaches. Between end of game and first OT period - 5 minutes. Between OT periods - 2 minutes. <br> Goal, Penalty kick, yellow and red cards, and at discretion of referee (to assess possible injury, time wasting, etc.) | been played the governing authority may declare it official <br> NCAA-NISOA <br> 15 mins. for half time,(may be extended in post-season play) May be lessened by prior consent of coaches and officials. OT - same as NFHS. <br> Same as NFHS. plus when subs are made in the last 5 mins of match by team that is leading. Player shows signs of concussion Also TV timeouts as specified in R 7.1. During last 5 minutes of regulation play, stopping clock for a caution to a player on the losing team is discretionary with referee | If less than full time is played, the match must be replayed in its entirety unless the local rules of competition state otherwise <br> FIFA - USSF <br> Players are entitled to a halftime interval if desired, not exceeding 15 mins. <br> Referee discretion, e.g. serious injury, time wasting, substitutions. Clock does not stop but time is "added on" |
| :---: | :---: | :---: | :---: |
| START OF PLAY <br> Coin Toss - winner <br> Drop Ball | RULE 8 <br> Choice of goal or kick off. Same procedure for 1st overtime <br> Where ball was when play stopped and 5 yds. from touchline if simultaneous touched out by opposing players. If in goal area, drop on 6 yd line nearest to location of stoppage. Must be dropped between 2 opposing players, Can score direct | RULE 8 <br> Same as NFHS <br> Same as NFHS but does not require 2 opposing players and need not be 5 yds. from touchline. Can score direct | LAW 8 <br> Must choose goal to attack. Loser of toss always kicks off <br> Same as NCAA, but cannot score on a dropped ball directly |
| BALL IN AND OUT OF PLAY <br> Restart after injury, inadvertent whistle, etc. | RULE 9 <br> If one team is in clear possession, indirect free kick, otherwise drop ball. Goal can be scored directly from a drop ball. | RULE 9 <br> Same as FIFA. except if stoppage and GK has possession of ball when play stopped then IFK to GK's team at place of GK possession or if in goal area, on 6 yard line . | LAW 9 <br> Dropped ball where play was stopped by referee. Goal cannot be scored directly from a dropped ball. |

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| Ball strikes overhead wire or tree extending into field | Local ground rule - to be discussed prior to game. No set rule | Considered as an outside agent. Ball dropped at nearest point where ball landed | Considered part of field. Ball remains in play (Advise to Referees- 1.8c and 1.8d |
| :---: | :---: | :---: | :---: |
| SCORING | RULE 10 <br> No differences between the venues | $\frac{\text { RULE } 10}{====}$ | $\xrightarrow[===]{\text { LAW } 10}$ |
| $\begin{aligned} & \text { TOPIC } \\ & \text { OFFSIDE } \end{aligned}$ |  | $\quad$NCAA-NISOA <br> RULE 11 <br> See Footnote on page 16 <br> Same as FIFA |  |
| VIOLATIONS AND MISCONDUCT Caution-Reasons (Yellow Card) | RULE 12 <br> Entering or leaving field w/o referee permission; persistent infringement of rules; dissent; incidental profane language; unsporting conduct; delays restart; encroachment on free kicks and corner kicks; Coach and bench personnel CAN be carded. (yellow or red) also using electronic devices to communicate with players; use of tobacco at game site. Unsporting conduct includes coaching outside of box, faking injury, simulating a foul. Cautioned player must go off, if subbed for, may return at next opportunity to sub. Coach may be cautioned for team or bench misconduct that cannot be attributed to a specific player Coach cautioned if player enters illegally equipped - there- after player w/ illegal equipment is cautioned. Hand ball or foul to prevent goal and ball goes into goal | RULE 12 <br> Entering or leaving field w/o referee permission; persistent infringement of rules; dissent; incidental profane language; unsporting conduct (includes taunting excessive celebration, exaggerating an injury); delays restart; encroachment of free kicks and corner kicks; coach can be cautioned for coaching outside of team area. | LAW 12 <br> Unsporting behavior (includes removing jersey when celebrating a goal and simulating any action to deceive referee), dissent, persistent infringement of laws, delays restart, encroachment on free kicks and corner kicks, enters, re-enters or leaves the field without referee permission. Coach and bench personnel CANNOT be carded, but can be sent off without show of card |

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 A Comparative Study Of Rules and Laws|  | opponent while the opponent in the act of playing the ball, has both feet off of the ground. |  |  |
| :---: | :---: | :---: | :---: |
| Indirect free kick offenses <br> TOPIC <br> Indirect Free Kick Offenses (continued) | Playing ball a $2^{\text {nd }}$ time before it is played or touched by another player at kickoff, throw-in, free kick, corner kick, goal kick or penalty kick; GK holds ball <br> NFHS <br> more than 6 seconds.; sub at improper time or without being beckoned by referee; persons other than players entering field without referee permission; dissent; unsporting behavior or inappropriate language; dangerous play against opponent or teammate,; offside; charging when ball not within playing distance; interfering with goalkeeper before release of ball; illegal obstruction; leaving field without referee permission; goalkeeper receives ball in the hands deliberately kicked or thrown by teammate; goalkeeper handles ball after relinquishing possession; use of tobacco; when game is stopped for injury or unusual situation and one team has clear possession of the ball. if game is stopped for misconduct of player, coach or bench and no other restart takes precedence, an IFK is awarded. Spitting at team mate or game official taken from spot of offense if committed on field. If off field, from spot where ball was when play stopped | Same as NFHS additionally, improper coaching from the touchline after verbal warning. but dangerous play must involve an opponent, not team mate. IFK for stoppage <br> NCAA-NISOA <br> only when GK is in possession of the ball; (in all other cases of injury and inadvertent whistle - drop ball), assault on official, team mate or non-player | Dangerous play involving an opponent, impedes progress of opponent, prevents goalkeeper from releasing ball, commits any offense <br> FIFA - USSF <br> not sanctioned by a direct free kick for which play is stopped to caution or send off a player; goalkeeper takes more than 6 seconds. before releasing ball; touches ball again with hands after releasing goalkeeper touches ball with hands after it has been deliberately kicked to him by team-mate, or handles the ball on a throw in to him by team-mate, offside, assault on official, team mate or non-player |

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| PENALTY KICKS | RULE 14 | RULE 14 | LAW 14 |
| :---: | :---: | :---: | :---: |
| Ball Placement | On the 9" spot or 2 foot line | Same as NFHS | On the penalty spot |
| Stutter stepping or faking by the kicker | Not permitted - Retake | Same as FIFA. Kicker cannot stop completely | Permitted - no infraction if during the run-up. Cannot stop completely |
| IOPIC | NFHS | NCAA-NISOA | FIFA - USSF |
| Player taking kick infringes or | Goal kick if ball goes directly over goal line. If deflected out by goal keeper or | If ball goes directly out of play without being touched - goal kick. If ball rebounds into or | An indirect free kick is given to defenders at point of infraction |
| team-mate encroaches and ball does not go into goal | ball bounces into play - indirect free kick to defenders. If saved by keeper-play continues | out of play, an indirect free kick is awarded. |  |
| After kick is taken, | Kick is retaken | Same as NFHS | Same as NFHS |
| but before being touched by another player or hits the goal, necessitating a stoppage in play (i.e. outside agent, burst ball) | Kick is retaken | Same as NFHS | Same as NFHS |
| Kicks from Penalty mark/spot (tiebreaker) | No player reduction if other team is playing short. Coach and non-kicking players must remain in team area, Coach selects first 5 kickers. If tied, another 5 kickers are selected. Any players on the roster may kick | Same as NFHS but coach not allowed in center circle. 10 players to be designated from the roster, need not have been on field at end of match. If more kicks required, they need not be taken in same order. Referee determines goal to be used | If one team is playing short, other team must reduce number to equalize Coach not permitted on the field. Each team must have same number of kickers. Only players on the field at end of match may participate. |
| THROW-IN <br> Position of Defenders | RULE 15 | RULE 15 | LAW 15 <br> Same as NFHS |

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| Ball never enters field <br> Throw-in by impaired player using only one hand | All must stand no less than 2 yards from the point of the throw-in and may not jump about or distract thrower <br> Throw-in awarded to opponent <br> Legal - One-handed throw-in allowed in such cases | No restriction on position, but cannot move to interfere once in position <br> Same as HS Federation <br> No provision | Retake throw-in <br> Same as NFHS.. See USSF Advice to Referees § 15.3 |
| :---: | :---: | :---: | :---: |
| TOPIC GOAL KICK <br> Moving ball in goal area after it is spotted | NFHS <br> RULE 16 <br> Once spotted, ball may not be moved to another part of goal area | NCAA-NISOA <br> RULE 16 <br> No prohibition unless considered as time wasting | FIFA - USSF LAW 16 Same as NCAA |
| CORNER KICK | RULE 17 <br> No significant differences in the three sets of Rules and Laws | $\underset{====}{\text { RULE } 17}$ | $\underset{====}{\text { LAW } 17}$ |
| MISCELLANEOUS <br> Foul indicated by Assistant Referee <br> Future Requirements | Flag held vertically overhead until referee acknowledges and then a slight circular wave of the flag is made and point in direction of restart None presently known | Flag held vertically overhead with a slight circular wave <br> Rule Book published every other year. New book was issued in 2014 | Same as NCAA after eye contact made with referee <br> Experimenting with use of additional officials behind goal lines. Goal line technology to be used in World Cup. |
| Restart After Delays | No provision | No contest may be started or restarted or resumed that has not been restarted before an additional 90 minutes after the end of a regulation 90 minute game | No Provision |

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| Game Reports | As required by the State Association | All required reports (fighting, ejections), report <br> electronically within 24 hours. Forms are found <br> at www.NCAAsoccer.arbiter sports.com | Determined by the local or national <br> association |
| :--- | :--- | :--- | :--- |
| Protest by Coach | No provisions for protest | May be filed up to forty eight hours after match. <br> (Certain restrictions -Rule 12.16) | No provision |
| Coach conveying <br> Tactical Information <br> to team and Coach <br> Restrictions | Coach may give instructions during <br> injury, otherwise cannot leave team <br> area. May use electronic <br> communication devices on sideline only <br> cannot communicate with field players | Cannot leave coaching or team area. Coach <br> may use electronic tablet or dry-erase board. <br> No player or coach may approach or speak to <br> referee between periods, except captain, <br> unless summoned. Coaches on roster and on <br> site can communicate with each other <br> electronically. Cannot give instruction during <br> an injury | Only one person at a time is allowed <br> to convey tactical instructions from the <br> technical area |
| Ball in play - free kick | Ball must be kicked and visibly moved | Ball must be played or touched | Same as HS Fed. |

Footnote to the FIFA Offside Law 11 concerning interpretation of "INTERFERING" and "GAINING AN ADVANTAGE".
"Interfering with an Opponent" means preventing an opponent from playing or being able to play the ball by clearly obstructing the opponent's line of vision or movement for challenging an opponent for the ball.
"Gaining an Advantage" by being in an offside position means playing a ball that (1)rebounds or is deflected to him off the goal post, crossbar or an opponent; (2) that rebounds or is deflected to him from a deliberate save by an opponent; (3) receiving the ball from an opponent who deliberately plays the ball (except for a deliberate save), is not considered to have gained an advantage.

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